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101ST CONGRESS
1st Session
HOUSE OF REPRESENTATIVES
REPORT
101-374

INCLUDING COLUMBIANA COUNTY, OH, AS PART OF THE APPALACHIAN REGION

NOVEMBER 17, 1989.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. ANDERSON, from the Committee on Public Works and Transportation, submitted the following

REPORT

[To accompany H.R. 435]

[Including cost estimate of the Congressional Budget Office]

The Committee on Public Works and Transportation, to whom was referred the bill (H.R. 435) to amend the Appalachian Regional Development Act of 1965 to include Columbiana County, Ohio, as part of the Appalachian region, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

BACKGROUND

H.R. 435 was introduced on January 4, 1989 and the Subcommittee on Economic Development heard testimony on the bill at its hearings of May 24 and 25, 1989. The Subcommittee unanimously and favorably reported the bill to the Full Committee on October 25, 1989 and the Full Committee ordered the bill reported on November 17, 1989, by voice vote.

SUMMARY AND PURPOSE

Section 403 of the Act defines the term 'Appalachian region' to mean that area of the eastern United States consisting of specifically named counties in specifically named states, including any political subdivision located within such area. Currently the Region is composed of 397 counties in parts of twelve States and all of the State of West Virginia.

When the Act was initially passed in 1965, the Region consisted of counties in eleven States. In 1967, it was amended to include ad-

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ditional counties and two more States. There have been no additions since then. The reason is that Section 403 was also amended at that time specifically to help protect the Region from further expansion of its boundaries.

The language prohibits the Appalachian Regional Commission from recommending any change in the definition without a prior resolution by either the House and Senate Public Works Committees directing a study of such change. Because of this, the Commission has not taken a position on the inclusion of Columbiana County in the Appalachian Region.

The Committee is aware that there have been no additions to the Region since 1967. However, the circumstances involving Columbiana County are such to justify including the County within the Region and that doing so would not be an improper expansion.

According to testimony presented at Subcommittee hearings, Columbiana County met the criteria for inclusion in the Appalachian Region back in 1965 and was invited to join. Local officials at the time declined the invitation believing that their industrial base was strong enough to develop their social and economic resources. Unfortunately since then, industrial and technological changes combined with changes in national and worldwide markets have had a devastating affect on Columbiana's economy. In the last ten years, unemployment was often at a double digit rate; per capita income fell to 79 percent of the rest of Ohio; and the population is predicted to drop more than 10 percent in the next twenty years.

Columbiana County is surrounded on the south and east by Appalachian counties and shares the same economic and social problems as well as need for financial and technical assistance available through Commission programs. In many ways it more closely meets the criteria for inclusion in the Region now than it did in 1965. Governor Celeste of Ohio, one of the Appalachian Governors, strongly endorses the proposal to include Columbiana within the Region.

If the County is included in Appalachia, the monetary impact to the Region will be minimal. Although allocations for funding non-highway programs include population factors, Columbiana's population is so small relative to the estimated 20 million people in Appalachia that changes in allocations will be minor. There will be no impact on highway funds since allocations are made proportionately to the States on the basis of remaining miles to be completed as part of the Appalachian corridor system.

The time has come to correct the oversight made in 1965 and Columbiana County should join its neighboring counties within the Appalachian Region.

Compliance With Rule XI

With respect to the requirements of clause 2(1)(3) of Rule XI of the Rules of the House of Representatives:

(1) The legislation discussed in this report reflects the testimony obtained by the Committee during a hearing on May 24 and 25, 1989.

(2) The requirements of section 308(a) of the Congressional Budget Act of 1974 are not applicable to this legislation since it

does not provide new budget authority or new or increased tax expenditures.

(3) The Committee has received no report from the Committee on Government Operations of oversight findings and recommendations arrived at under clause 4(C)(2) of Rule X of the Rules of the House of Representatives.

(4) The Director of the Congressional Budget Office has furnished the Committee with an estimate and comparison of the costs for H.R. 435 under section 403 of the Congressional Budget Act of 1974. The submission is as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, November 17, 1989.

Hon. GLENN ANDERSON,
Chairman, Committee on Public Works and Transportation,
House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN. The Congressional Budget Office has reviewed H.R. 435, a bill to amend the Appalachian Regional Development Act of 1965 to include Columbiana County, Ohio, as part of the Appalachian region, as ordered reported by the House Committee on Public Works and Transportation, November 17, 1989. CBO estimates that enactment of this bill would not result in costs to the federal government or to state and local governments.

H.R. 435 would expand the geographic area covered by the Appalachian Regional Development Act to include Columbiana County, Ohio. If this bill were enacted, Columbiana County would be eligible for funds appropriated for Appalachian Regional Development programs. The bill would not authorize additional appropriations for this purpose nor would Columbiana County be entitled to any specific benefits.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Marta Morgan, who can be reached at 226–2860.

Sincerely,

C.G. NUCKOLS
(For Robert D Reischauer).

INFLATIONARY IMPACT STATEMENT

Under (2)(l)(4) of rule XI of the Rules of House of Representatives, the Committee on Public Works and Transportation estimates that enactment of H.R. 435 would have no significant inflationary impact on prices and costs in the operation of the national economy.

COST OF THE LEGISLATION

Clause 7(a) of rule XIII of the Rules of the House of Representatives requires a statement of the estimated costs to the United States Government that would be incurred in carrying out H.R. 435 in fiscal year 1990 and each of the following 5 years. However, under clause 7(d), the provisions of paragraph (a) do not apply when the Committee has received a timely report from the Congressional Budget Office.

COMMITTEE VOTE

In compliance with rule XI(2)(l)(2)(B), at a meeting of the Committee on Public Works and Transportation on 435, a quorum being present, H.R. 435 was approved by a voice vote and ordered reported.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as H.R. 435 reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

SECTION 403 OF THE APPALACHIAN REGIONAL DEVELOPMENT ACT OF 1965

DEFINITION OF APPALACHIAN REGION

SEC. 403. As used in this Act, the term "Appalachian region" or "the region" means that area of the eastern United States consisting of the following counties (including any political subdivision located within such area):

In Alabama, the counties of Bibb, Blount, Calhoun, Chambers, Cherokee, Chilton, Clay, Cleburne, Colbert, Coosa, Cullman, De Kalb, Elmore, Etowah, Fayette, Franklin, Jackson, Jefferson, Lamar, Lauderdale, Lawrence, Limestone, Madison, Marion, Marshall, Morgan, Pickens, Randolph, Saint Clair, Shelby, Talladega, Tallapoosa, Tuscaloosa, Walker, and Winston;

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In Ohio, the counties of Adams, Athens, Belmont, Brown, Carroll, Clermont, *Columbiana,* Coshocton, Gallia, Guernsey, Harrison, Highland, Hocking, Holmes, Jackson, Jefferson, Lawrence, Meigs, Monroe, Morgan, Muskingum, Noble, Perry, Pike, Ross, Scioto, Tuscarawas, Vinton, and Washington;

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